

## Message Text

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ACTION NEA-10

INFO OCT-01 AF-10 EUR-12 IO-13 ISO-00 HA-05 SSM-03  
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00  
INRE-00 PM-05 H-01 INR-07 L-03 PA-01 PRS-01  
SP-02 SS-15 NEAE-00 ACDA-12 /101 W  
-----058444 191511Z /46

O 191439Z JAN 78  
FM AMEMBASSY CAIRO  
TO SECSTATE WASHDC IMMEDIATE 4464  
INFO AMCONSUL ALEXANDRIA  
AMEMBASSY AMMAN  
AMEMBASSY ALGIERS  
USINT BAGHDAD  
AMEMBASSY DAMASCUS  
AMEMBASSY DUBLIN IMMEDIATE  
AMCONSUL JERUSALEM IMMEDIATE  
AMEMBASSY JIDDA  
AMEMBASSY KHARTOUM  
AMEMBASSY KUWAIT  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY RABAT  
AMEMBASSY SANA  
USMISSION SINAI  
AMEMBASSY TEL AVIV IMMEDIATE  
AMEMBASSY TRIPOLI  
AMEMBASSY TUNIS  
USMISSION USUN NEW YORK IMMEDIATE

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E.O. 11652: N/A  
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TAGS: PBOR EG IS US  
SUBJECT: SADAT RECALLS DELEGATION FROM JERUSALEM

SUMMARY. EGYPTIAN DELEGATION RECALLED BECAUSE ISRAEL  
INSISTING ON PARTIAL SOLUTION AND SEEKING SIDETRACK NEGOTIATIONS ON TO TRIVIAL ISSUES. SADAT REPORTEDLY TELLS  
PRESIDENT CARTER HE CONVINCED ISRAEL WANTS LAND RATHER

THAN PEACE, BUT AGREES TO RESUMPTION OF MILITARY COMMITTEE TALKS "IF WEIZMAN BRINGS SOMETHING NEW". MUBARAK "CATEGORICALLY REJECTS" ANY SINAI LAND SWAPS. FONMIN KAMEL INDICATES TALKS HAVE NOT "BROKEN DOWN, BUT PRESS LESS SANGUINE AS IT PRAISES SADAT'S "COURAGEOUS DECISION TO END THE NEGOTIATIONS." END SUMMARY.

1. MININFO APPEARED ON RADIO AND TV EVENING JANUARY 18 TO ANNOUNCE PRESIDENT SADAT HAD ORDERED IMMEDIATE RECALL OF EGYPTIAN DELEGATION TO JERUSALEM TALKS. MINISTER SAID BEGIN AND DAYAN STATEMENTS PROVE ISRAEL NOT SEEKING JUST SETTLEMENT BUT BARGAINING AND MANEUVERING FOR PARTIAL SOLUTIONS AND SEEKING DISTRACT NEGOTIATORS ONTO TRIVIAL ISSUES. IT NOW CONFIRMED "THAT ISRAEL PREFERS PEACE BY FORCE OF ARMS." SADAT WILL PLACE ALL FACTS BEFORE NATION IN ADDRESS TO PEOPLE'S ASSEMBLY JANUARY 21.

2. CARTER-SADAT. PRESS REPORTS URGENT TELEPHONE CALL BY PRESIDENT CARTER TO SADAT AT 2130 LOCAL JANUARY 18 TO REQUEST SADAT GIVE POLITICAL COMMITTEE "ANOTHER CHANCE". SADAT SAID TO HAVE EXPLAINED IN REPLY ISRAELI TACTICS AND TO HAVE STATED "HE NOW FULLY CONVINCED ISRAEL WANTS LAND, NOT PEACE. IF ISRAEL CHANGES ITS STAND, HOWEVER, AND PROVES IT IS SERIOUS IN SEARCH FOR JUST PEACE, NOTHING WILL PREVENT TALKS FROM CONTINUING." SADAT REPORTEDLY TOLD CARTER ISRAEL MUST REALIZE THAT ARAB ACCEPTANCE OF LIMITED OFFICIAL USE

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HER PRESENCE IN THE REGION GUARANTEES ITS SECURITY.

3. MILITARY COMMITTEE TO GO ON? "IN RESPONSE TO REQUEST FROM PRESIDENT CARTER AND TO GIVE ISRAELIS LAST CHANCE", SADAT AGREED TO CONTINUATION OF TALKS IN CAIRO MILITARY COMMITTEE. WEIZMAN EXPECTED ARRIVE JANUARY 19 AT 1100 AND MEET IMMEDIATELY WITH GAMASY. PROVIDED WEIZMAN IS BRINGING SOMETHING NEW, MILITARY COMMITTEE COULD RESUME JANUARY 22/23.

4. LAND EXCHANGE OUT. VICE PRESIDENT MUBARAK TOLD GUMHURIYYA THAT EGYPT "CATEGORICALLY REJECTS PLAN THAT WEIZMAN SAID TO BE CARRYING ON EXCHANGE OF TERRITORIES IN SINAI." SAID EGYPT WOULD NOT ACCEPT CHANGE OF EVEN ONE INCH IN INTERNATIONAL BORDERS AND FURTHER REJECTED DAYAN VIEW THAT "MUTUAL CONCESSIONS NECESSARY". EGYPT WILL NOT SURRENDER ANY TERRITORY NOR WILL IT SURRENDER RIGHTS OF PALESTINIAN PEOPLE WHICH ISRAEL MUST RECOGNIZE IF IT WANTS ARABS TO ACCEPT HER IN REGION. AFFIRMED SADAT WILL TELL ALL WHEN HE ADDRESSES PEOPLE'S ASSEMBLY.

5. VANCE-SADAT. TEN-MINUTE TELEPHONE CONVERSATION

BETWEEN SECRETARY VANCE AND PRESIDENT SADAT AT 2245 LOCAL JANUARY 18 WAS REPORTED PROMINENTLY. SECRETARY REPORTEDLY STRESSED IMPORTANCE OF CONTINUING PEACE PROCESS AND REPORTED SADAT AGREED. REPORTS NOTE VANCE MET WITH BEGIN - AT MIDNIGHT JANUARY 18 AND IS EXPECTED ARRIVE CAIRO AS SCHEDULED JANUARY 20.

6. KAMEL HOLDS OUT HOPE. FORMIN KAMEL, LEADING EGYPTIAN DELEGATION, ARRIVED EGYPT 0400 JANUARY 19. IN BRIEF ARRIVAL STATEMENT, PROMINENTLY QUOTED, KAMEL ASKED "WHO SAID NEGOTIATIONS HAVE BEEN BROKEN OFF?"

7. ISRAELI REACTION. COVERAGE OF REACTION IN ISRAEL LIMITED THUS FAR. ISRAELI JOURNALISTS WHO SAW OFF LIMITED OFFICIAL USE

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EGYPTIAN DELEGATION WERE SEEN IN TEARS AND REPORTEDLY TOLD EGYPTIANS THAT BEGIN HAD NOT REALIZED GRAVITY OF

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HIS REMARKS. YADIN, IN MEETING WITH BUTROS-GHALI BEFORE  
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EGYPTIAN DEPARTURE, "APOLOGIZED FOR BEGIN'S BEHAVIOR."

8. U.S. REACTION. PRESS DID NOT CARRY SECRETARY VANCE'S  
STATEMENT TO PRESS AND ALLOWS U.S. ALARM BE INFERRED.  
MENA REPORTED FROM WASHINGTON THAT USG CRITICAL OF BEGIN'S  
"MOST UNDIPLOMATIC" DINNER TOAST.

9. COMMENTARY DESCRIBED SADAT DECISION AS COURAGEOUS  
ACT, INEVITABLE NOW THAT BEGIN'S LACK OF GOOD FAITH HAS  
BEEN PROVEN. THUS, AKHBAR EDITOR MUSA SABRI WROTE THAT  
ISRAEL HAD LAUNCHED CAMPAIGN TO ABORT JERUSALEM TALKS  
DESPITE BEGIN-KAMEL AGREEMENT TO REFRAIN FROM INFLAMMATORY  
STATEMENTS AND PRESERVE FAVORABLE ATMOSPHERE. TWO HOURS  
AFTER THIS AGREEMENT, BEGIN'S BANQUET TOAST DECLARED  
EGYPT ABUSING CONCEPT OF SELF-DETERMINATION. "SPEECH  
WAS BLOW TO NEGOTIATIONS." AHAM ARGUED THAT "BEGIN AND  
SADAT WERE SPEAKING DIFFERENT LANGUAGE AND THAT BEGIN  
SPEAKS LANGUAGE MORE DESTRUCTIVE THAN CONSTRUCTIVE . . . .  
EGYPT FACED ITS RESPONSIBILITY, THEREFORE, AND ENDED  
NEGOTIATIONS IN JERUSALEM." ELSEWHERE DESCRIBED SADAT'S  
DECISION TO GO TO JERUSALEM AS COURAGEOUS AND HIS  
DECISION TO END TALKS AS EQUALLY COURAGEOUS. AKHBAR  
SAID STEP WAS INEVITABLE AFTER BEGIN'S DINNER PARTY  
STATEMENT, A DIPLOMATIC OCCASION WHICH SHOULD NOT HAVE  
BEEN USED FOR LANGUAGE OF WAR . . . WHOLE WORLD CAN NOW  
WITNESS TRUE ISRAELI DECEPTION AND HYPOCRISY."

10. COMMENT. DESPITE DRAMATIC ACTION, WE BELIEVE  
SADAT WILL HOLD DOOR OPEN TO RESUMED NEGOTIATIONS  
PROVIDED ISRAEL DEMONSTRATES NEW ATTITUDE. SADAT IS IN  
FACT ALREADY DOING SO -- "AT CARTER'S REQUEST" --

THROUGH POSSIBLE RESUMPTION OF MILITARY COMMITTEE. KAMEL,  
TOO, PRESUMABLY WAS UNDER INSTRUCTIONS TO LEAVE DOOR  
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AJAR IN HIS ARRIVAL REMARKS. MEDIA ACCURATELY REFLECTS  
EGYPTIAN CONVICTION ISRAEL MUST ADOPT NEW ATTITUDE TOWARD  
NEGOTIATIONS COMMENSURATE WITH NEW ATTITUDE EGYPT HAS  
ALREADY DEMONSTRATED. IMPLICIT IN COVERAGE IS THAT IT  
UP TO U.S. TO PERSUADE ISRAEL TO DO SO.

11. PRIVATE REACTION (SEPTTEL) IS THAT SADAT DECISION  
WAS TO BE EXPECTED SOONER OR LATER IN LIGHT OF ISRAEL'S  
"SMALL-MINDED" APPROACH TO HIS PEACE INITIATIVE. EILTS

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## Message Attributes

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**Channel Indicators:** n/a  
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**Draft Date:** 19 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Original Previous Classification:** n/a  
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**Review Markings:**  
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